

Message Text

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ORIGIN SS-10

INFO OCT-01 ISO-00 /011 R

66612

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APPROVED BY:AF/RA:JWWALKER, JR.

AF:EMULCAHY S/S-O:KKURZE IO/UNP:RREIS

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R 152110Z JUL 74

FM SECSTATE WASHDC

TO AMEMBASSY CONAKRY

C O N F I D E N T I A L STATE 152488

EXDIS

FOLLOWING REPEAT USUN 2365 SENT ACTION SECSTATE DATED
8 JULY 1974:

QTE

C O N F I D E N T I A L USUN 2365

EXDIS

E.O. 11652: GDS

TAGS: UN, PFOR, PU

SUBJ: SC: ADMISSION OF GUINEA--BISSAU

SUMMARY: MISOFF KATZEN MET WITH GUINEA-BISSAU COUNSELOR
ARAUJO JULY 8, AT LATTER'S REQUEST. BUINEA-BISSAU REP SEEMED
SWAYED BY ARGEMENT CONCERNING ADVISABILITY OF DELAYING SC
APPLICATION PENDING FURTHER TALKS WITH GOP AND SYG'S VISIT TO
LISBON, BUT MADE CLEAR ULTIMATE DECISION WOULD DEPEND UPON HIS
"GOVERNMENT." END SUMMARY.

1. MISOFF KATZEN MET WITH COUNSELOR OF GUINEA-BISSAU OBSERVER
MISSION ARAUJO AT UN, JULY 8, AT ARAUJO'S REQUEST. ARAUJO TOLD
KATZEN THAT GUINEA-BISSAU, BELIEVING THAT IT HAS FULFILLED
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REQUIREMENTS FOR NATIONHOOD AND CONFIDENT OF SC SUPPORT, WAS

APPLYING FOR SC CONSIDERATION OF FULL MEMBERSHIP, "PERHAPS" DURING MONTH OF JULY. GUINEA-BISSAU ALSO WISHED TO APPLY TO SC WITHIN REQUIRED FORTY-FIVE DAYS (SIC) PRIOR TO GA CONSIDERATION.

2. SECONDLY, ARAUJO DISCUSSED STATUS OF NEGOTIATIONS BETWEEN PAIGC AND LISBON. PAIGC'S UNCONDITIONAL DEMANDS ARE:

- (A) GOP RECOGNITION OF GUINEA-BISSAU;
- (B) PORTUGUESE RECOGNITION OF RIGHT TO SELF-DETERMINATION AND INDEPENDENCE FOR PEOPLE OF ANGOLA, MOZAMBIQUE AND CAPE VERDE ISLANDS; AND
- (C) PORTUGUESE AGREEMENT TO NEGOTIATE WITH LIBERATION MOVEMENTS OF THOSE TERRITORIES.

ARAUJO SAID THAT PAIGC WAS CATEGORIALLY OPPOSED TO REFERENDA IN GUINEA-BISSAU AND CAPE VERDE ISLANDS, BUT WOULD NOT IMPOSE CONDITIONS CONCERNING NEGOTIATIONS IN OTHER TERRITORIES. HE OBSERVED THAT ALGIERS TALKS WERE BROKEN OFF ONLY BECAUSE PORTUGUESE HAD "NOTHING NEW TO OFFER", AND THAT PAIGC WOULD BE WILLING TO RESUME TALKS WHENEVER LISBON DID HAVE "SOMETHING NEW" TO DISCUSS. ARAUJO ADDED THAT TIMING OF SELF-DETERMINATION AND INDEPENDENCE FOR CAPE VERDE ISLANDS OF NECESSITY WOULD BE DIFFERENT FROM THAT OF GUINEA-BISSAU SINCE CAPE VERDE ISLANDS "STILL COLONY", WITHOUT FREE LOCAL POLITICAL PROCESSES.

3. THIRDLY, ARAUJO NOTED THAT ALTHOUGHT USSR, CHINA, SWEDEN AND DENMARK HAD BEEN THOSE GENEROUS IN THEIR FRIENDSHIP AND ASSISTANCE TO GUINEA-BISSAU, PAIGC WELCOMED GOOD RELATIONS WITH ALL NATIONS OF WEST, INCLUDING US.

4. KATZEN INFORMED ARAUJO OF USG'S PREFERENCE TO AWAIT RESULTS OF WHAT WE UNDERSTAND TO BE IMPENDING ROUND OF NEGOTIATIONS BETWEEN PAIGC AND LISBON, BEFORE HAVING QUESTION OF ADMISSION GO TO SC. ARAUJO WAS CLEARLY INTERESTED IN OUR "UNDERSTANDING" THAT A SETTLEMENT MAY BE NEAR WHICH WOULD ENABLE GOP TO PROPOSE GUINEA-BISSAU AS UN MEMBER. ARAUJO SAID THAT HE HAD NOT KNOWN OF SYG'S PLAN TO BE IN LISBON JULY 24-25, AND THAT HE WAS APPRECIATIVE TO LEARN THAT WE "UNDERSTOOD" DE FACTO CEASE-FIRE TO BE IRREVERSIBLE. KATZEN CONTINUED, SAYING THAT IT APPEARED TO BE IN INTEREST OF ALL TO AVOID ACRIMONY WITHIN SC. HE WAS NOT CONFIDENTIAL

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MAKING A THREAT, BUT IT WAS SIMPLY WITH WISH THAT GUINEA-BISSAU BE FULLY AWARE OF REALITIES OF SITUATION THAT KATZEN WAS TELLING ARAUJO THAT A US VETO IN SC, PRIOR TO SUCH NEGOTIATIONS, IS CONCEIVABLE. ARAUJO, WHO VERY FIRENDLY THROUGHOUT, SAID HE RESPECTED THIS FRANKNESS AND FULLY APPRECIATED POINT THAT AN ACRIMONIOUS MEETING, POSSIBLY INVOLVING A VETO, ALSO COULD AFFECT ADVERSELY NEGOTIATIONS IN OTHER PORTUGUESE AFRICAN TERRITORIES. LASTLY, KATZEN TOLD ARAUJO THAT THERE SHOULD BE

NO ANXIETY OVER ANY

"45--DAY RULE" (SIC) REQUIRING SC CONSIDERATION OF AN ADMISSIONS APPLICATION WITH THAT LEAD TIME PRIOR TO GA ACCEPTANCE. THERE WAS NO SUCH MANDATORY "REQUIREMENT". SC CAN AND DOES WAIVE ITS OWN RULES. ARAUJO REPLIED THAT HE HAD NOT KNOWN THAT, AND APPEARED GRATEFUL FOR THE ADVICE.

5. IN SUMMING UP, ARAUJO SAID THAT WHAT KATZEN HAD PROPOSED SEEMED TO HIM "VERY REASONABLE." WHILE HE COULD NOT COMMIT HIS "GOVERNMENT", HE DID SEE CLEARLY DESIRABILITY OF BOTH AVOIDING ACRIMONY AND POSSIBLY GAINING GOP SUPPORT FOR GUINEA-BISSAU'S CANDIDACY. HE ADDED THAT, ALTHOUGH ALL HE COULD DO WOULD BE TO RELAY HOME OUR ADVICE, IT WAS "LIKELY PERHAPS" THAT PAIGC WOULD AWAIT FURTHER NEGOTIATIONS WITH LISBON AND OUTCOME OF SYG'S VISIT BEFORE PRESSING ON WITH ADMISSION QUESTION. KATZEN DISCOURAGED ARAUJO FROM PUTTING TOO MUCH STOCK INTO WHO WAS PRESIDENT OF SC DURING MONTH APPLICATION MADE. ARAUJO ADMITTED THAT CHOICE OF MONTH PERU IN CHAIR WAS DELIBERATE, BUT OBSERVED THAT MORE IMPORTANT CONSIDERATIONS WERE SUCCESSFUL COMPLETION OF NEGOTIATIONS AND A SMOOTH ADMISSION INTO THE UN. ARAUJO CONCLUDED SAYING THAT HE WOULD BE BACK IN TOUCH WITH US CONCERNING DECISION, NOTING ONCE AGAIN THAT HE THOUGHT IT WOULD BE REASONABLE TO DELAY, PENDING FURTHER TALKS.

6. COMMENT: WE SUGGEST TO DEPARTMENT THAT NOW MAY BE RIGHT TIME FOR AMBASSADOR TODMAN TO FOLLOW UP IN CONAKRY ON THIS CONTACT. WITH PAIGC, ALSO COUNSELING GUINEA-BISSAU TO DELAY APPLICATION AT LEAST PENDING OUTCOME NEXT ROUND OF NEGOTIATIONS WITH PORTUGUESE. THIS ALSO WOULD SERVE PURPOSE OF ENSURING THAT PAIGC IN CONAKRY GETS SAME MESSAGE FROM US AS THEIR REPRESENTATIVE HERE.

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7. DEPT PLEASE REPEAT AS APPROPRIATE. BENNETT UNQTE KISSINGER

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEMBERSHIP, PARAMILITARY FORCES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 15 JUL 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE152488
Document Source: CORE
Document Unique ID: 00
Drafter: AF/RA:JWWALKER, JR
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740189-0972
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740748/aaaabopi.tel
Line Count: 155
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 30 MAY 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 MAY 2002 by ifshinsr>; APPROVED <27 MAR 2003 by ShawDG>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SC: ADMISSION OF GUINEA-BISSAU SUMMARY: MISOFF KATZEN MET WITH GUINEA-BISSAU COUNSELOR
TAGS: PFOR, PINS, PU, PO, UN, UNSC
To: CONAKRY
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005